

Why broaden the definition of innovation?

Fred Gault, UNU-MERIT, the Netherlands

Fostering Innovation and Entrepreneurship in the Euro Area

 $Session\ 2:\ Advances\ in\ Measurement\ of\ Innovation\ and\ Entrepreneurship:\ Policy\ Implications\ and\ Potential\ for\ Progress$

13-14 March, 2017, Frankfurt am Main, Germany

Outline

- If statistical measurement is to support
 - the development of innovation policy
 - the monitoring and evaluation of implemented innovation policy
- then
 - measurement of innovation must be made in *all economic sectors*
- Measurement of innovation in an economic sector includes measurement of the *linkages* to all other economic sectors
- The policy implications of the broadening of the definition of innovation

Economic sectors and systems

Sectors

• System of National Accounts (SNA 2008)

Corporations

Financial

Non Financial

• General government

Plus Public enterprises

Household

• Non-profit institutions serving households

Rest of world

Business sector

Government sector

Public sector

Household sector

NPISH sector

ROW sector

• Systems

- Actors
- Activities
- Linkages
- Outcomes (jobs and growth?)
- Impacts (wellbeing?)

("Think systems, not technologies" www.nap.edu/24699)

Innovation for measurement purposes since 2005

- An innovation is the *implementation* of a new or significantly improved product (good or service), or process, a new marketing method, or a new organisational method in business practices, workplace organisation or external relations (OECD/Eurostat 2005, para 146)
- A common feature of an innovation is that it must have been implemented. A new or improved product is implemented when it is *introduced on the market*. New processes, marketing methods or organisational methods are implemented when they are brought into actual use in the firm's operations (OECD/Eurostat 2005, para 150)

A generalised definition

- An *innovation* is the implementation of a new or significantly changed product or process. A product is a good or a service. Process includes production or delivery, organisation, or marketing processes.
- A new or significantly changed product is *implemented* when it is **made** available to potential users. New or significantly changed processes are implemented when they are brought into actual use in the operation of the institutional unit, as part of making product available to potential users.
- Consequence
 - Firms, public sector institutions and households that make new or significantly changed products available to potential users, at no cost as well as at economically significant prices, are innovative institutions
 - This could lead to two sets of innovation statistics zero cost and economically significant cost
 - More surveys

Outcomes

- Internationally comparable definitions of innovation for all SNA sectors
- Support for policy development in the Public and Business sector, and for monitoring and evaluation of implemented policies
- Stimulus for more analysis of innovation in all SNA sectors *and the interactions between them*
 - Linkages within sectors and between institutions in different sectors become new indicators (in addition to being the basis for non-linearity of innovation systems)

Restricted innovation *Are intentions realised?*

- So far the focus has been on inferring the activity of innovation using internationally agreed definitions to support measurement
- Policy interest goes beyond just innovation to consider
 - Sustainable, green, responsible, pro-poor, inclusive ... innovation
 - Jobs and growth, global challenges, ...
- Impact of technologies and practices
 - AI, the Cloud, the digital economy, mutual distributed ledgers, new materials, robots, ...
- To measure this 'restricted' innovation requires additional surveys, including social surveys, conducted at different times
- Additional time scales require a longer term measurement perspective

Conclusion

- Innovation happens in all economic sectors
- Definitions of innovation are not standard outside of the Business sector
- Much work has been done on public sector and household innovation
 - Definitions need to be standardised
 - Broadening the definition is a step in this direction
- Policy in all sectors can impose restrictions on the definitions of innovation and this must be accommodated by the measurement community
- Measuring innovation in all sectors and the linkages between sectors supports analysis of the innovation system and provides a basis for policy development and for monitoring and evaluating implemented policy
- More